

Joseph M. Centorino, Inspector General

- TO: Honorable Mayor and Members of the City Commission Joseph
- FROM: Centorino, Inspector General
- DATE: December 5, 2024
- AUDIT: Surefire Ventures, LLC Roll-off Fee Revenues Audit OIG OIG No.: 24-30
- PERIOD: January 1, 2018, through June 30, 2021

This report stems from an audit performed of the permit fees charged, collected, due, and remitted by Surefire Ventures LLC. to the City Finance Department during the January 1, 2018, through June 30, 2023, audit period. The City of Miami Beach Office of the Inspector General (OIG) Sanitation Tax Auditor examined the contractor's compliance with selected provisions in the City Code, including obtaining annual Business Tax Receipts (BTRs) and filing the required permit fees.

INTRODUCTION

A roll-off is defined as a container with a minimum capacity of ten cubic yards designed to be transported by a motorized vehicle. Contractors use these containers to collect and dispose of construction and demolition debris and/or large quantities of trash and/or bulky waste, but not garbage or commercial refuse. Bulky waste represents large items of household refuse, such as appliances, furniture, accumulations from major tree cutbacks, large crates, and like articles, while commercial refuse consists of all solid waste produced by commercial establishments.

Roll-off container and grapple service contractors operating in Miami Beach are required to follow the terms outlined in the City Code, which include the monthly remittance of permit fees equal to the City Commission approved rate,18% from the beginning of the audit period through October 5, 2019, and 20% for the remainder of the audit period, multiplied by the total gross receipts for each contractor's City operations. City Code Section 90-221 defines gross receipts as all fees collected by the contractor (whether wholly or partially collected) for solid waste collection and disposal within the City, excluding any taxes and gross receipts from servicing roll-off and portable containers.

City Code Section 90-278(3) requires that each roll-off container and grapple service contractor provide the City Manager with a current list of the names and addresses of each account upon its initial application. Upon any application for renewal of its permit, each contractor must provide the frequency of service, the permit number and capacity of each roll-off container or dumpster for each

account, and the address serviced by each roll-off container or dumpster. This list of accounts is typically submitted concurrently with the monthly report to the Finance Department. It is an essential document to verify the accuracy of the contractor's filings during the audit process. Section 90-193 addresses the need to obtain permits for all accounts serviced in the City.

City Code Section 90-278(4) requires that monthly reports, accompanied by payment of any owed permit fees, be submitted to the City's Finance Department by all authorized contractors at the end of the month after the month in which the gross receipts were generated. Any unpaid fees that are not timely received are subject to penalties of 10% per month up to a maximum of 50%, plus the highest legal rate of interest permitted by law on the amount of the fee, exclusive of penalties, from the date the permit fee first became delinquent until paid.

When the contractor's annual gross receipts reported to the City are greater than \$200,000, the contractor must deliver to the City Finance Department a statement of annual gross receipts generated for the preceding fiscal year prepared by an independent Certified Public Accountant. These statements of annual gross receipts are to be remitted within sixty days following the close of the roll-off or grapple service contractor's fiscal year pursuant to City Code Section 90-278(4).

PURPOSE

The purpose of this audit was to determine whether:

- Tested contractor filings were complete and accurate,
- Corresponding remittances were correctly calculated
- Related filings and monies due were timely received and correctly recorded by the City
- The contractor was compliant with other examined City Code sections.

SCOPE

- 1. Determine whether the contractor maintained sufficient records to verify whether its tested permit fee billings were correct and whether its corresponding Miami Beach gross receipts were accurately computed based on the monthly fees submitted to the City.
- 2. Determine whether the contractor timely submitted its tested monthly reports of gross receipts and remitted full payment of any related fees due to the city. If not, determine whether the appropriate penalties and interest charges were levied pursuant to City Code Section 90-278(6)(a-d).
- 3. Determine whether the contractor timely obtained its required annual BTRs during the audit period.
- 4. Determine whether tested monthly roll-off fee payments remitted were accurately recorded in the City Financial System.

ANALYSIS OF PROVIDED DOCUMENTATION

In May 2021, it was found that 1-800-GOT-JUNK, the name by which Surefire Ventures, LLC advertises itself, was publicizing the removal of debris in Miami Beach. As a result, the OIG staff issued a first notice of audit and subsequently made numerous requests over several months for the necessary records. On August 17, 2022, the OIG served the contactor two subpoenas, 22-17 and 22-18. On October 17, 2022, the contractor applied and obtained a BTR for the fiscal year 2022. The audit was completed using the best available information provided to the OIG.

The reviewed information revealed that the contractor had revenues totaling \$6,181.50 during the audit period from the removal of debris across seventeen locations within the City of Miami Beach but has never collected and remitted to the City any sanitation fees based on its received revenues.

RESOLUTION 2023-32654 APPROVAL

On June 28, 2023, the City enacted Resolution 2023-32654, which imposed specific limitations on the types of containers required to be reported when used for the removal of construction and demolition debris. Under this Resolution, only debris removed using specific non-wheeled metal containers were to be reported, effectively exempting contractors using alternative methods, such as wheeled containers, dump trucks, and grapple services, from reporting and paying related fees, although fees generated by these methods were subject to regulation under the City Code, based on legal opinions received by the OIG from the City Attorney's Office.

The 2023 Resolution limiting the scope of sanitation permit fees was based on the equipment used, not on the nature of the transaction, i.e., removal of construction and/or demolition debris, has significantly diminished the City's ability to collect sanitation fees based on roll-off gross receipts. This has resulted in a decline in revenue generated from these services and weakened City oversight of debris removal contractors.

LEGAL GUIDANCE RECEIVED

Following an OIG request for clarification, the Office of the City Attorney sent an email on September 1, 2023, affirming that Resolution 2023-32654 applies to all OIG audits that had not been completed by that date. Consequently, the Resolution's scope was expanded to include not only future audits but also those already in progress.

AUDIT CONCLUSION

It was concluded that although Surefire Ventures LLC was not in compliance with City Code requirements, no assessment could be levied against the company in light of the adoption of Resolution 2023-32654 and the associated legal opinions. This decision is based on the fact that the company did not provide roll-off services within the limitations of that Resolution.

UPDATE ON SANITATION ORDINANCE

On November 20, 2024, the Mayor and City Commission unanimously approved an ordinance sponsored by Commissioner Tanya Bhatt amending Sections 90-276 – 90-278 of the City Code, which clarifies the circumstances under which a roll-off permit (and payment of the percentage of gross receipts) is required from those individuals and entities engaged in demolition and/or removal of construction debris and/or bulky waste in the City and providing limited exemptions from obtaining a roll-off permit.

RESPONSES

The draft report was sent to the affected parties on October 14, 2024, for their review and comments, in accordance with Section 2-256(h) of the City of Miami Beach Code, The OIG did not receive any comments from the affected parties.

Respectfully submitted,

JocuSigned by: Journey Contron DOFADB7F4F92431 Joseph M. Centorino, Inspector General	12/5/2024 11:19 AM EST Date
Norman Blaiotta, Chief Auditor	12/5/2024 11:56 AM EST Date

cc: Eric Carpenter, City Manager Bradford Kaine, Interim Public Works Dept Director Jason Greene, Chief Financial Officer Hernan D. Cardeno, Esq., Code Compliance Department Director Ricardo J. Dopico, City Attorney Nate Kloiber, Manager, Surefire Ventures, LLC

> OFFICE OF THE INSPECTOR GENERAL, City of Miami Beach 1130 Washington Avenue, 6th Floor, Miami Beach, FL 33139 Tel: 305.673.7020 • Hotline: 786.897.1111 Email: CityofMiamiBeachOIG@miamibeachfl.gov Website: www.mbinspectorgeneral.com